


SHIRE OF LEONORA



**MINUTES OF AUDIT AND RISK COMMITTEE MEETING
HELD IN COUNCIL CHAMBERS, LEONORA
ON FRIDAY 13TH DECEMBER, 2024
COMMENCING AT 9:05AM.**

Signed: 18 MARCH 2025
President: 
13 DECEMBER 2024

AUDIT AND RISK COMMITTEE MEETING MINUTES

SHIRE OF LEONORA
ORDER OF BUSINESS FOR MEETING HELD
FRIDAY 13TH DECEMBER, 2024.

1	DECLARATION OF OPENING / ANNOUNCEMENT OF VISITORS / FINANCIAL INTEREST DISCLOSURES	3
2	RECORD OF ATTENDANCE / APOLOGIES / LEAVE OF ABSENCE	3
	2.1 ATTENDANCE	3
	2.2 APOLOGIES	3
	2.3 LEAVE OF ABSENCE	3
	2.4 APPLICATIONS FOR LEAVE OF ABSENCE	3
3	CONFIRMATION OF MINUTES FROM PREVIOUS MEETING	4
4	REPORTS	5
	4.1 CHIEF EXECUTIVE OFFICER REPORTS	5
	(A) Updates to the Shires Risk Management Strategy 2024	5
	(B) Risk Management Updates - December 2024	26
	(C) Related Party Transactions and Disclosures	33
5	NEXT MEETING	36
6	CLOSURE OF MEETING	36

AUDIT AND RISK COMMITTEE MEETING MINUTES

1.0 DECLARATION OF OPENING / ANNOUNCEMENT OF VISITORS / FINANCIAL INTEREST DISCLOSURES

1.1 The Shire President PJ Craig declared the meeting open at 9:05am.

1.2 Visitors or members of the public in attendance
Nil

1.3 Financial/Other Interest Disclosures
Nil

2.0 RECORD OF ATTENDANCE / APOLOGIES / LEAVE OF ABSENCE

2.1 Attendance

President (Chairperson)
Deputy President
Councillors

PJ Craig
RA Norrie
F Harris
LR Petersen
AE Taylor
TM Nardone
TD Matson
K Lord
A Matson

Chief Executive Officer
Manager Business Services
Governance Officer

Visitors

2.2 Apologies

Nil

2.3 Leave of Absence
Councillor

R Cotterill

2.4 Applications for Leave of Absence

Councillor R Cotterill requested a leave of absence from the meeting to be held today 13 December, 2024

Signed: 18 MARCH 2025
President: 
13 DECEMBER 2024

AUDIT AND RISK COMMITTEE MEETING MINUTES

COMMITTEE DECISION

Moved: Cr RA Norrie
Seconded: Cr AE Taylor

That the apology received from Cr Richard Cotterill be accepted and leave of absence granted.

CARRIED (6 VOTES TO 0)

*For; Cr PJ Craig, Cr RA Norrie, Cr F Harris
Cr AE Taylor, Cr LR Petersen, Cr TM Nardone*

3.0 CONFIRMATION OF MINUTES FROM PREVIOUS MEETING

COMMITTEE DECISION

Moved: Cr LR Petersen
Seconded: Cr TM Nardone

That the minutes of the Audit and Risk Committee Meeting held on 17 September, 2024 be confirmed.

CARRIED (6 VOTES TO 0)

*For; Cr PJ Craig, Cr RA Norrie, Cr F Harris
Cr AE Taylor, Cr LR Petersen, Cr TM Nardone*

AUDIT AND RISK COMMITTEE MEETING MINUTES

13 DECEMBER 2024

4.0 REPORTS

4.1 CHIEF EXECUTIVE OFFICER REPORTS

4.1.(A) UPDATES TO THE SHIRES RISK MANAGEMENT STRATEGY 2024

SUBMISSION TO: Audit and Risk Committee Meeting
Meeting Date: 13th December 2024

AGENDA REFERENCE: 10.1.(A) DEC 24

SUBJECT: Updates to the Shires Risk Management Strategy 2024

LOCATION/ADDRESS: Leonora

NAME OF APPLICANT: Ty Matson

FILE REFERENCE: 1.10 - Audits - Reports & Minutes

AUTHOR, DISCLOSURE OF ANY INTEREST AND DATE OF REPORT

NAME: Ty Matson

OFFICER: Chief Executive Officer

INTEREST DISCLOSURE: Nil

DATE: 2nd December 2024

SUPPORTING DOCUMENTS: 1. Shire of Leonora | Draft Risk Management Strategy 2024

BACKGROUND

During 2022, the Shire requested quotations for Compliance and Governance Services for select statutory compliance and risk management services. Moore Australia were engaged to provide these services from 1 July 2022 for a three-year term.

Council has previously adopted an updated risk management policy which aligns to *AS/NZS ISO 31000:2018 Risk Management Guidelines*. A Risk Management Strategy utilising the Principles, Framework and Process as defined within the standard were also developed by Moore Australia in consultation with the Shire, to support the policy. These documents form the basis for risk management activities for the Shire and are intended to provide the necessary guidance and direction to be followed by the Shire in its risk management activities and is aligned with the risk management policy to conform to the standard.

COMMENT

During workshops and reviews with Moore Australia in May 2024 to examine risk management activities, some updates to the Risk Management Strategy were discussed now the Shire's risk management activities are routinely applied and progressing. Section 1.9 of the Strategy documents the Shire's risk appetite and tolerance, aligned to adopted Council policy. This section was further reviewed during an onsite visit with Moore Australia on 2 December 2024. It has been updated to set out risk tolerance acceptance and reporting criteria to assist with clear communication and consistent decision making at all levels of the organisation, aligned with required risk management considerations.

AUDIT AND RISK COMMITTEE MEETING MINUTES

The Risk Management Strategy has been updated to reflect these changes at section 1.9. Further minor updates have also been made throughout the document to correct terminology from 'elected member' to 'council member' where appropriate, for alignment with current legislation. The updated Strategy has been circulated for committee information.

STAKEHOLDER ENGAGEMENT

NIL

STATUTORY ENVIRONMENT

Regulation 17.1 of the *Local Government (Audit) Regulations 1996* requires the CEO to monitor the appropriateness and effectiveness of systems and procedures regarding risk management, internal controls and legislative compliance.

POLICY IMPLICATIONS

The Risk Management Policy outlines the Shire's commitment and approach to managing risks impacting on day-to-day operations and the delivery of strategic objectives.

FINANCIAL IMPLICATIONS

Provision is included in the 2024/25 Adopted Budget for Moore Australia to deliver Compliance and Governance Services, including risk management, in line with the Vendor Panel RFQ awarded.

STRATEGIC IMPLICATIONS

One of Council's responsibilities in risk management is to be satisfied risks are identified, managed and controlled appropriately, to achieve Shire's strategic objectives, as well as to support the allocation of funds / resources to treat risks as required.

The Chief Executive Officer and executive team play a key role in the establishment and development of an effective risk management framework. To ensure the successful delivery of the Strategic Planning objectives, the strategy requires ongoing monitoring and revision for alignment to the Plan for the Future.

One role of the audit committee is to monitor identified strategic high-level risks and their treatment solutions to ensure the community receives the services delivered effectively as outlined within the Plan for the Future.

Monitoring and reviewing activities will continue to provide evidence of the appropriateness and effectiveness of systems and procedures regarding risk management, internal control and legislative compliance, as required by the *Local Government (Audit) Regulations 1996*. The Risk Management Strategy also provides direction for the implementation of risk management activities.

Strategic references within the Shire of Leonora's Plan for the Future 2022-2032 demonstrate connections between services and the desired outcomes and community vision for the Shire of Leonora, particularly in relation to strategy 4.1.2 Provide strategic leadership and governance.

RISK MANAGEMENT

This item has been evaluated against the Shire of Leonora's Risk Management Strategy, Risk Assessment Matrix. The perceived level of risk is considered low.

AUDIT AND RISK COMMITTEE MEETING MINUTES

RECOMMENDATIONS

1. That the Audit and Risk Committee receive the Risk Management Strategy 2024 updates as noted within this report.

VOTING REQUIREMENT

Simple Majority

SIGNATURE

Chief Executive Officer

COMMITTEE DECISION

Moved: Cr TM Nardone

Seconded: Cr AE Taylor

1. That the Audit and Risk Committee receive the Risk Management Strategy 2024 updates as noted within this report.

CARRIED (6 VOTES TO 0)

*For; Cr PJ Craig, Cr RA Norrie, Cr F Harris
Cr AE Taylor, Cr LR Petersen, Cr TM Nardone*



**Risk Management Strategy
Draft 2024**

TABLE OF CONTENTS

Risk Management Strategy	3
1.1 Introduction.....	3
1.2 Risk Management – Principles, Framework and Process.....	4
1.3 Risk Management Policy	5
1.4 Risk Management Principles	5
1.5 Risk Management Framework.....	6
1.6 Risk Management Process.....	7
1.7 Risk Management Process – Communication and Consultation	8
1.8 Risk Management Process – Risk Categories / Risk Themes.....	9
1.9 Risk Management Process – Risk Tolerance / Risk Appetite	10
Table 1: Roles and Responsibilities.....	13
Table 2: Consequence Ratings	14
Table 3: Risk Matrix.....	15
Table 4: Likelihood Rating	15
Table 5: Risk Response	15
Terminology.....	17

RISK MANAGEMENT STRATEGY

1.1 Introduction

The Risk Management Strategy (Strategy) aims to support an **integrated** and effective approach to risk management to ensure an organisation-wide approach to risk management, with the aim of value creation and protection, in accordance with the Shire of Leonora Risk Management Policy. This includes consistent assessment of risks including risk mitigation activities from a top down perspective, as well as bottom up, through operational processes and procedures.

The Shire has implemented a structured approach to risk management based on, Australian / New Zealand International Standard for Risk Management – Guidelines ISO 31000:2018. This will assist the Shire work towards:

- Aligning the objectives, culture and strategy of the Shire with risk management;
- Addressing and recognising all obligations (including voluntary commitments) of the Shire;
- Communicating the risk appetite of the Shire to guide the establishment of risk criteria, whilst conveying to all council members, employees and contractors;
- Promoting and conveying value of risk management across the Shire;
- Encouraging methodical monitoring of risks; and
- Ensuring the Risk Management Strategy remains relevant to and considers the context of the organisation.

The key **objectives** of the Strategy are to:

- Ensure consistent and systematic approach to risk management through decision-making and corporate planning, contributing toward an effective and efficient risk management culture over time;
- Provide tools to assist management with risk identification and articulation of risks to enable appropriate risk mitigation strategies; and
- Supports the overall governance framework through integration of corporate culture, internal controls, policies and procedures (“internal control environment”) and management oversight.

The Strategy has been developed with input and review from the Executive Leadership Team and the Audit and Risk Committee.

RISK MANAGEMENT STRATEGY

1.2 Risk Management – Principles, Framework and Process

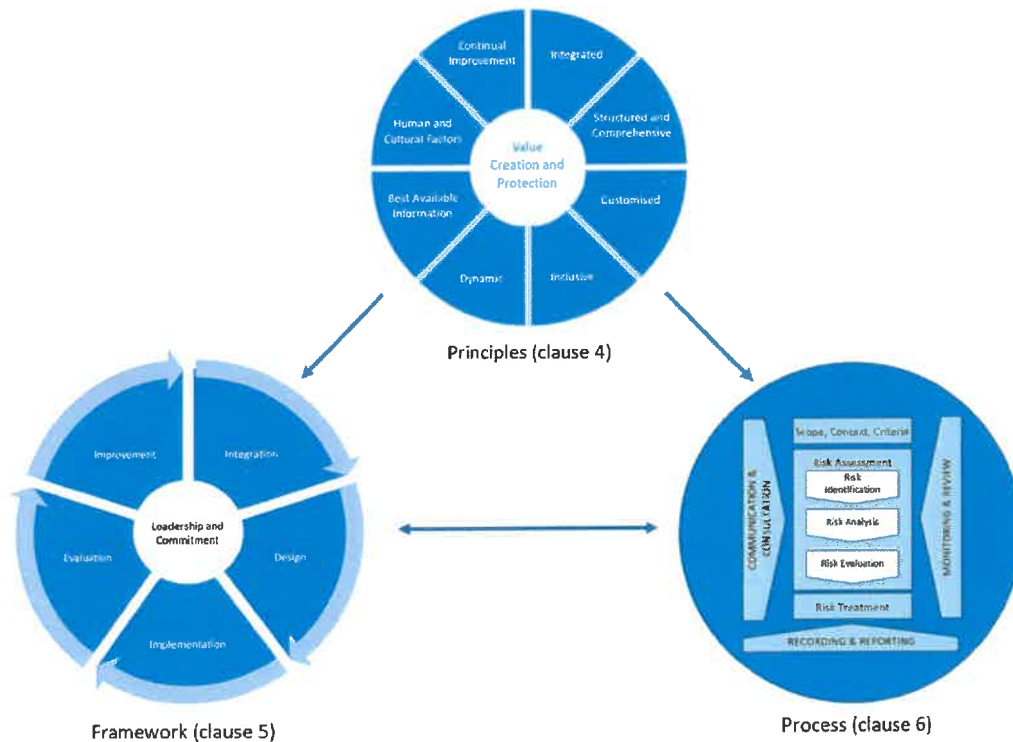
ISO 31000:2018 provides guidance on the development of a risk management approach, designed to be tailored to best apply to any organisation and its requirements. This Strategy has been developed using the Principles, Framework and Process as outlined within ISO 31000:2018.

The diagram below demonstrates the relationship between each component of the Risk Management Strategy, with the Principles forming the foundation of the Strategy. The Principles describe the features to be utilised and influence the Framework and Process elements.

The Framework component of the Strategy is intended to facilitate integration of risk management throughout the Shire, through commitment from leadership to risk management practices. Any gaps identified through analysis of existing practices will be remedied through the application of the Framework and will inform the Process component.

The Risk Management Process is to be designed and tailored to align best to the Shire's structure, resources and practices. The Risk Process is iterative, consisting of Risk Assessment, Risk Identification, Risk Analysis, Risk Evaluation and Risk Treatment, Communication and Consultation, Recording and Reporting, as noted in the below diagram. The Process component of the Strategy draws on both the Framework and the Principles in its application to managing risk.

High Level Overview of Strategy



Source: Australia/New Zealand Standard ISO 31000:2018

RISK MANAGEMENT STRATEGY

1.3 Risk Management Policy

The Shire's Risk Management Policy (A.2.13) states the mandate and commitment including roles and responsibilities of Council and all staff:

"Management of risk is considered the responsibility of all elected members, employees and contractors, and is to be integrated throughout the Shire."

The Risk Management Policy must be read and understood in conjunction with this Strategy.

1.4 Risk Management Principles

In accordance with ISO 31000:2018, the following key principles provide necessary guidance and methodology when implementing a structured risk management process.

Human and cultural factors: Risk culture is created from visible leadership and commitment in embedding a risk mindset. All council members and employees have responsibility for managing risk.

Risk management should be a part of, and not separate from, the Shire's purpose, governance, leadership and commitment, strategy, objectives and operations.¹

Structured and comprehensive: Refers to the risk management process which encompasses:

- Risk identification, assessment and treatment;
- Risk monitoring and review; and
- Risk reporting and communication.

Inclusive accountability and transparency: Leadership to assign clear roles and responsibilities for staff, external stakeholders and decision makers to ensure risk management remains relevant and up-to-date, and is based on informed choices and agreed priorities.

Integrated: Managing risks should create and protect value by contributing to the achievement of objectives as included in the Strategic Community Plan and Corporate Business Plan (Plan for the Future), as well as project outcomes and improving Shire performance as an integrated activity within existing processes.

Customised to Shire risk profile: Recognises the Shire's external and internal influences and challenges, due to its geographical location and community needs.

Dynamic: Risks needs to be managed in a dynamic, iterative and responsive manner.

Continuous improvement: Developing a more risk aware workforce will result in operational processes which take into account risk considerations and enable processes and decision making to improve over time.

Best available information: Risk management is reliant on use of the best available information at any given point in time.

¹ ISO 31000:2018 Risk Management – Guidelines, page 5

RISK MANAGEMENT STRATEGY

1.5 Risk Management Framework

The impact of risk management efforts is highly dependent upon the integration of risk management throughout the Shire. The Risk Management Framework is designed to assist with facilitating high level of integration across activities, practices and functions of the Shire.

Details of each stage within the framework are:

Integration

- Integrate risk management into Shire processes and structure. All council members and employees are responsible for managing risk.

Design the Strategy

- Understand the organisation and its context;
- Establish and adopt Risk Management Policy;
- Establish roles, responsibilities and accountabilities;
- Allocate resources; and
- Establish internal and external communication and reporting mechanisms.

Implement the Strategy

- Develop Risk Management Plan;
- Engage stakeholders to convey the purpose and importance of the Strategy and Plan;
- Implement corporate risk management processes in all activities throughout the Shire, particularly decision making processes; and
- Identify changes in the internal and external context, as well as identifying emerging risks or changed risk conditions.

Evaluate the Strategy

- Regularly assess the purpose, objectives, and outcomes of the Strategy against actual risk management practices; and
- Consider the suitability and application of the Strategy to the Shire's operations and activities.

Continuous Improvement

- As gaps or improvement opportunities are identified from risk processes, continuously refine the Framework and the way the process is integrated; and
- Develop plans and tasks and assign them to those accountable for implementation.

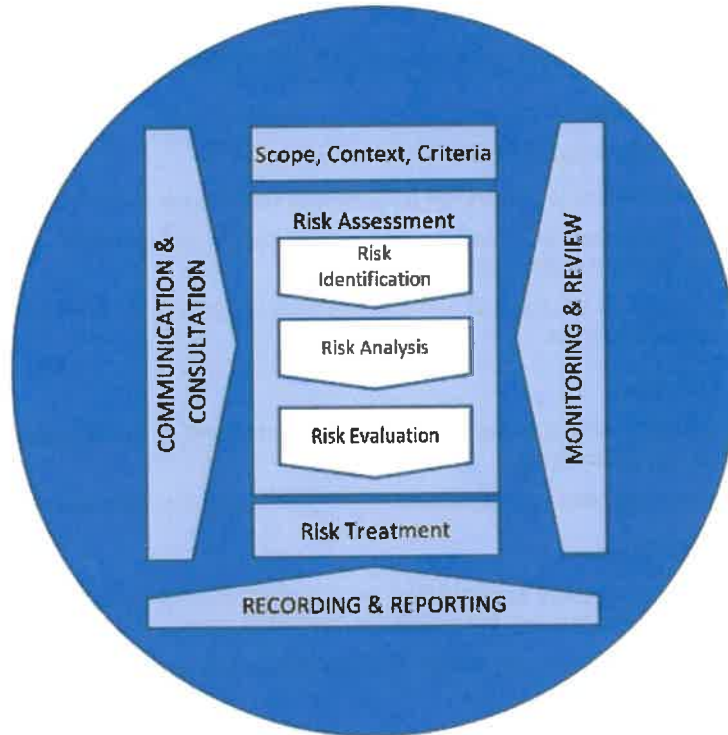
RISK MANAGEMENT STRATEGY

1.6 Risk Management Process

The risk management process can be delivered in many different ways. It should play a pivotal role in management of the Shire and decision making, unified with the general operations, practices, procedures and the structure of the Shire. Applications of the risk management process should be tailored to best work with the structure and context of the Shire and draw on the risk principles as defined in Section 1.4, with appropriate consideration afforded to maintaining the dynamic nature of the process, continual improvement, the variable nature of human and cultural factors, modifying and integration of processes/practices.

Given the highly dynamic and variable nature of the risk management process, the general approach by the Shire is to articulate and develop details relating to risk management processes within operational procedures, to best communicate the applicable elements of the process throughout the organisation. Development of these procedures will also enable appropriate feedback to be sought from stakeholders and implemented into decision making processes.

The diagram below depicts the re-iterative and continuous process for managing risks.



Source: Australia/New Zealand ISO31000:2018

RISK MANAGEMENT STRATEGY

1.7 Risk Management Process – Communication and Consultation

Communication and consultation are important elements of the risk management process. These elements promote a better understanding of risk across the Shire and convey the purpose behind actions occurring or required.

An effective risk management process relies on regular communication and consultation, both upward to leadership and downward from leadership and senior staff, involving risk owners, Shire management and Audit and Risk Committee / Council (as applicable).

The main objectives of risk communication and consultation are to:

- Provide information for decision making (relevance of information is dependent on currency);
- Utilise expertise from across the organisation in the course of carrying out risk management activities; and
- Facilitate an inclusive and empowered culture across the Shire in relation to risk management.

Communication of newly identified, untreated high level risks will be as follows:

Risk Context	Purpose	Reporting to:
Strategic	Emerging risks or existing risks which impact on the Council's ability to deliver on its strategic objectives.	CEO/Council
Operating	Risks identified from operational activities which need to be addressed, reported and monitored until effectively treated to an acceptable risk tolerance.	CEO
Projects	Risks identified from capital or infrastructure projects which impact on the project deliverables above the Council's acceptable risk tolerance.	CEO
Consolidated Risk Summary	For Executive Management – summary of high level risks and above items to inform Audit Committee & Council of risk treatments.	Audit Committee / Council

In line with the multi-directional approach to risk consultation it is equally important for newly identified untreated risk to be communicated from Council to the Executive.

Each level of management must communicate risks as they become aware of them, to relevant staff at the level directly above and below them, who must in turn communicate the risks to the next level above or below.

Communication and consultation of medium and higher risks should be through a documented process. Lower level risks may be communicated verbally.

AUDIT AND RISK COMMITTEE MEETING MINUTES

RISK MANAGEMENT STRATEGY

1.8 Risk Management Process – Risk Categories / Risk Themes

The purpose of risk categories and/or risk themes is to group similar risks under the appropriate risk category. The use of standard risk categories enables:

- Structured process for staff to identify and capture risks; and
- Reporting of risks by risk type, providing focus areas requiring risk mitigation, especially where similar risks are identified across functional areas and/or by different stakeholders.

The Shire's risk categories/themes should be continually reviewed to ensure relevance in current environment.

Examples of risk categories within the local government sector include:

1. Performance: ability to achieve key objectives, within current resources, potential loss of infrastructure;
2. Financial: loss of assets, impact on annual revenues or costs, external audit issues, mismanagement of funds;
3. Environmental Risk: harm to the environment;
4. Reputational Damage: adverse publicity;
5. Service Delivery/Business Interruption: loss of service, disruption in business processes or impact to service delivery (including through lack of skilled resources); and
6. Legislative / Regulatory / Policy / Workplace Health & Safety: misconduct, injury, failure to meet statutory, regulatory or compliance requirements.

Risk categories will be defined in the initial establishment of risk registers and should be dynamic to reflect the current environment.

RISK MANAGEMENT STRATEGY

1.9 Risk Management Process – Risk Tolerance / Risk Appetite

Risk tolerance or risk appetite can be defined as the amount and type of risk the Shire is willing to take in order to meet its strategic objectives. Given the characteristic risk profile of local governments, it is important the Council members and CEO understand and consider this relatively low appetite for risk when evaluating major decisions. To facilitate meaningful analysis of the Shire's risk exposures, one role of the Council is to constructively challenge management's proposals from a risk perspective.

As risk management processes mature, a risk appetite matrix which pre-defines types of risk and quantifies them in a structured manner will help ensure the Shire's strategic objectives are effectively planned and managed. It enables articulation of specific actions/practices, i.e. the Shire does not tolerate any risk of breaches to regulatory obligations or legislative requirements. This assists staff understanding of how their day to day risk management activities contribute towards the Shire's risk culture and risk profile.

Understanding risk appetite helps determine the level of acceptable/unacceptable risk and the extent to which additional controls are required to treat risk. As a public body, there is an expectation the Shire will maintain an inherent low appetite for risk and as a consequence adopt policies and procedures in order to maintain the organisation's reputation and to protect public funds from loss or misappropriation.

The appetite for risk in relation to service delivery, finance, health, safety and the environment is considered 'low to medium', requiring treatment with effective controls. Where the level of risk is considered 'high' or 'extreme', additional controls are required to reduce the risk level. In circumstances where the level of risk cannot be reduced below 'high', close monitoring of risk controls is required to ensure the relevant internal controls remain effective. In cases of medium to high risk, the Shire will mitigate the risk by taking out insurance where possible.

AUDIT AND RISK COMMITTEE MEETING MINUTES

RISK MANAGEMENT STRATEGY

Risk Tolerance – Acceptance and Reporting criteria

Risk reporting is to be performed as defined in section 1.7 of this Strategy.

Risk Rating	Criteria for Acceptance	Responsible Officer	Monitoring
Very Low & Low	Risk is acceptable if the likelihood of risks materialising combined with their potential impact make benefits greater than potential losses. Manage by routine procedures.	Operational Leader (OL)	Quarterly risk management updates and review by Manager
Medium	Risk is acceptable if the likelihood of risks materialising combined with their potential impact make benefits greater than potential losses. Manage and review to ensure treatments and controls are appropriate and effective, including application of insurance options where possible.	Manager	Quarterly risk management updates and review by Manager
High	Risk is only acceptable where additional controls are available, documented and appropriately authorised. Close monitoring of risk treatments and controls to ensure they remain appropriate and effective, including application of insurance options where possible.	Manager / CEO	Quarterly risk management updates and review by Manager / CEO
Extreme / Exceptional	Risk is not acceptable under any circumstances which may significantly impact achievement of objectives. Immediate reporting and corrective action required to reduce the risk level.	CEO	Continually by CEO

AUDIT AND RISK COMMITTEE MEETING MINUTES

RISK MANAGEMENT STRATEGY

Documentation to support risk management process

Documentation of medium and high level risks is best undertaken through the use of a risk register. Maintenance of risk registers demonstrates an active and evidentiary risk management process within the Shire.

The following provides guidance for documentation of risk registers:

- All council members and employees have responsibilities to identify, assess, evaluate and treat risks in their day to day activities; risks assessed as being mitigated to an acceptable level through operating controls or risk treatments by eliminating the risk are deemed to be effectively addressed and do not require documenting;
- Risks which require further actions or treatment by more senior officers before they are within the acceptable risk tolerance must be documented in the risk register to enable effective communication and monitoring; and
- Any risks deemed to be rated High or Extreme and unable to be immediately treated to an acceptable level, must be escalated to the CEO immediately for further escalation to the Audit & Risk Committee and/or Council, where unable to be adequately treated by the CEO within the constraints of the annual budget. These risk must also be recorded in the risk register.

Assurance activities for risks mitigated through operational and/or financial controls

The Shire has the following governance activities to ensure controls required for risk mitigation are operating as intended:

- Completion of mandatory returns as required by legislation;
- Routine independent verification of operating controls, systems and procedures;
- External audit of financial statements; and
- Via Code of Conduct, Council policies and work procedures.

The following pages contain tools and guidance useful in the implementation of this Strategy.

- Table 1: Roles & Responsibilities
- Table 2: Risk Ratings
- Table 3: Matrix Assessment
- Table 4: Likelihood Rating
- Table 5: Risk Response

RISK MANAGEMENT STRATEGY

Table 1: Roles and Responsibilities

Role	Responsibilities
Council	Council's responsibilities are to: <ul style="list-style-type: none"> • Adopt a Risk Management Policy compliant with the requirements of AS/NZS ISO 31000:2018 and to review and approve the Policy in a timely manner as required. • Be satisfied risks are identified, managed and controlled appropriately, to achieve Shire's strategic objectives. • Supports the allocation of funds / resources to treat risks as required.
Audit & Risk Committee	<ul style="list-style-type: none"> • Requests and reviews reports on risk management on a biannual basis (minimum) or as required depending on the nature of the risk(s). • Monitors the overall risk exposure of the Shire and makes recommendations to Council as appropriate. • Assesses for effectiveness the risk control measures / risk treatment plans in reducing the severity of the risk(s).
Executive	<ul style="list-style-type: none"> • Creates an environment where staff are responsible for and actively involved in managing risk. • Oversight of the Shire's Risk Management Strategy. • Maintain and implement the Risk Management Strategy. • Ensures a consistent risk management approach is embedded in the operations and processes of the Shire. • Actively participates and supports the Risk Management Strategy through identification and creation of suitable risk treatments to control strategic and operational risks facing the Shire. • Monitors the strategic and operational risk management performance. • Reviews the Shire's Risk Summary Report prior to submission to the Audit & Risk Committee.
Staff	<ul style="list-style-type: none"> • Adopt and understand the principles of risk management and comply with policies, processes and practices relating to risk management. • Alert and bring to management's attention, the risks existing within their area. • Conduct risk assessments which are appropriate with the scope of the task and the associated level of risk identified.

RISK MANAGEMENT STRATEGY

Table 2: Consequence Ratings

Description	Performance	Financial	Environment	Reputation	Service Delivery / Business Disruption	Legislative / Regulatory / Policy / WHS
CATASTROPHIC	Unable to achieve key objectives. External resources required. Ongoing loss of critical infrastructure.	>15% of asset value. Adverse >15% deviation from budget. Audit unable to be completed.	Catastrophic long term environmental harm.	Significant damage to public confidence leading to sustained compromise in the achievement of strategic objectives.	Major, including several important areas of service and/or a protracted period. Ongoing loss of business systems.	Criminal instances of regulatory non-compliance. Extreme breaches of Code of Conduct. Personal details compromised / revealed – all. Death.
MAJOR	Major impact on ability to achieve key objectives. Impact cannot be managed with current allocated resources. Long-term loss of critical infrastructure.	5%-15% of asset value. Adverse 5%→15% deviation from budget. Audit qualification on the report and accounts.	Significant long-term environmental harm.	Local publicity of a major and persistent nature, affecting the perception/ standing within the community.	Complete loss of an important service area for a short period. Major disruption to business processes.	Major revenue or cost implications. Individuals at risk of harm. Significant breaches of Code of Conduct. Personal details compromised / revealed – many. Multiple serious injuries.
MODERATE	Moderate impact on ability to achieve key objectives. Significant adjustment to resource allocation. Loss of support infrastructure.	2%-5% of asset value. Adverse 2%→5% deviation from budget. Management letter contains significant issues.	Significant short-term environmental harm.	Damage to reputation to a specific audience, may not have significant long-term or community effects.	Major effect to an important service area for a short period, brief impact on multiple areas. Moderate disruption to business processes.	Minor revenue or cost implications. Breach of Code of Conduct. Personal details compromised / revealed – some. Serious injury and/or illness.
MINOR	Minor impact on ability to achieve key objectives. Additional internal management efforts required. Interruption to support infrastructure.	< 2 of asset value. Adverse impact on revenues and costs <2% deviation from budget. Management letter contains minor issues.	Minor transient environmental harm.	Minor damage to reputation to a small audience, complaint from a large group of people.	Brief disruption of important service area. Noticeable effect to non-crucial service area. Minor disruption to business processes.	Minor breaches of Code of Conduct. Personal details compromised / revealed – isolated. First aid or minor lost time injury.
INSIGNIFICANT	Negligible impact on ability to achieve key objectives. Impact can be managed through routine activities. Negligible interruption to support infrastructure.	Insignificant loss. Insignificant adverse impact on annual revenue or costs. Matters discussed with management not reported.	Negligible transient environmental harm.	Minor unsubstantiated publicity or damage to reputation to a small audience, complaint from individual/small group.	Negligible impact on the effectiveness of the organisation's processes. Negligible disruption to business processes.	Little or no impact to Code of Conduct. Personal details compromised / revealed - an individual's incident with or without minor injury.

AUDIT AND RISK COMMITTEE MEETING MINUTES

RISK MANAGEMENT STRATEGY

Table 3: Risk Matrix

	CONSEQUENCE				
	Insignificant 1	Minor 2	Moderate 3	Major 4	Catastrophic 5
Almost Certain	Medium	High	High	Extreme/Exceptional	Extreme/Exceptional
Likely	Medium	Medium	High	High	Extreme/Exceptional
Possible	Low	Medium	Medium	High	High
Unlikely	Low	Low	Medium	Medium	High
Rare	Very low	Low	Low	Medium	Medium

Table 4: Likelihood Rating

Likelihood	Definition	Frequency of Noted Occurrences	Score
Almost Certain	Expected to occur in most circumstances or occurs regularly. A clear opportunity already apparent, which can easily be achieved.	More than once per year	5
Likely	Occurrence is noticeable or is likely to occur. An opportunity that has been explored and may be achievable.	At least once per year	4
Possible	Occurs occasionally or may occur. Possible opportunity identified.	At least once in 5 years	3
Unlikely	Occurs infrequently or is not likely to occur. Opportunity that is fairly unlikely to happen.	At least once in 10 years	2
Rare	Only occurs in exceptional circumstances. Opportunity that is very unlikely to happen.	Less than once in 20 years	1

Table 5: Risk Response

Risk	Action Required
Extreme/Exceptional	Immediate corrective action
High	Prioritised action required
Medium	Planned action required
Low	Planned action required
Very low	Manage by routine procedures

Signed: 18 MARCH 2025
President:  13 DECEMBER 2024

AUDIT AND RISK COMMITTEE MEETING MINUTES

RISK MANAGEMENT STRATEGY

Date approved:	TBD
Responsible officer:	TBD
Endorsed by:	TBD
Approved by:	Chief Executive Officer
Next review:	20xx

AUDIT AND RISK COMMITTEE MEETING MINUTES

TERMINOLOGY

Definitions	
Consequence	The outcome of an event affecting achievement of organisational objectives.
Control	A measure that modifies a risk or manages risks within an organisation.
Establishing the context	Defining the external and internal parameters to be taken into account when managing risk and setting the scope and evaluating the significance of a risk (i.e. risk criteria).
Event	The occurrence or change of a particular set of circumstances.
Likelihood	The chance of a risk event occurring.
Monitoring	Continual checking, critically observing or determining status in order to identify change from the performance level required or expected.
Operational risk	Operational risks are linked to the Business Plan objectives and take into consideration risks which will prevent departments from delivering their annual business plans and ongoing services to the community.
Residual risk	The risk remaining after risk treatment.
Risk	The effect of uncertainty on objectives. The focus should be on the effect of incomplete knowledge of events or circumstances on the Shire's decision making.
Risk analysis	The process to comprehend the nature of risk and to determine the level of risk.
Risk assessment	The overall process of risk identification, risk analysis and risk evaluation.
Risk attitude	The organisation's approach to assessing and eventually pursuing, retaining, taking or turning away from risk.
Risk criteria	The terms of reference against which the significance of a risk is evaluated.
Risk evaluation	The process of comparing the results of a risk analysis with the risk criteria to determine whether the risk and/or its magnitude are acceptable or tolerable.
Risk identification	The process of finding, recognising and describing risks.
Risk management	The co-ordinated activities to direct and control an organisation with requirements to manage risk.

TERMINOLOGY

Definitions	
Risk management policy	The Shire's statement of overall intention and direction related to risk management.
Risk owner	The person with the accountability and authority to manage a risk.
Risk profile	The acceptable level of risk an organisation is prepared to accept. For the purposes of this Framework, the Shire's risk profile is the overall exposure to risk based on its aggregated risks, at a point in time.
Risk source	An element that, either alone or in combination, has the intrinsic potential to give rise to a risk.
Risk treatment	The process to modify risk.
Stakeholder	A person or organisation that can affect, be affected by or perceive themselves to be affected by a decision or activity.
Strategic risk	Strategic risks are the risks that will prevent the Shire from meeting the objectives outlined in its Plan for the Future.
<i>Reference: ISO 31000:2018 Risk management—Guidelines</i>	

AUDIT AND RISK COMMITTEE MEETING MINUTES

4.0 REPORTS

4.1 CHIEF EXECUTIVE OFFICER REPORTS

4.1.(B) RISK MANAGEMENT UPDATES - DECEMBER 2024

SUBMISSION TO: Audit and Risk Committee Meeting
Meeting Date: 13th December 2024

AGENDA REFERENCE: 10.1.(B) DEC 24

SUBJECT: Risk Management Updates - December 2024

LOCATION/ADDRESS: Leonora

NAME OF APPLICANT: Ty Matson

FILE REFERENCE: 1.10 - Audits - Reports & Minutes

AUTHOR, DISCLOSURE OF ANY INTEREST AND DATE OF REPORT

NAME: Ty Matson

OFFICER: Chief Executive Officer

INTEREST DISCLOSURE: Nil

DATE: 10th December 2024

SUPPORTING DOCUMENTS: 1. Risk Updates Summary - December 2024

BACKGROUND

Summary of risk management activities to December 2024, including, summary report updates.

From 1 July 2022, the Shire of Leonora sought proposals through Vendor Panel from external consultants for compliance and governance services, which included risk management support services. Moore Australia (WA) were successful with their proposal and have been engaged to provide compliance and risk management support services for 2022, 2023 & 2024.

The Shire's Risk Management Strategy, as previously reviewed by the Audit and Risk Committee, and the Shire's risk management policy (previously adopted by Council) align to *AS/NZS ISO 31000:2018 Risk Management Guidelines*. The Risk Management Strategy is prepared utilising the Principles, Framework and Process as defined within the standard, considers the context of the Shire and conforms to the requirements of the standard by providing the necessary guidance and direction to be followed by the Shire in its risk management activities, aligned to the risk management policy.

The guidance and direction within the Risk Management Strategy includes the assessment, prioritisation and communication of risk. This includes the reporting of risks through the Audit and Risk Committee. The reporting of risk management activities historically occurred through quarterly 'dashboard reports', bi-annual 'summary reports' and an annual 'risk control assurance workshop', which will continue through the Shire's current engagement with Moore Australia.

To date, workshops have been held onsite on 13 March 2023, 1 June 2023 and 20 May 2024 to review risk profiles, controls, consider emerging or new risks as well as to set out planned control

AUDIT AND RISK COMMITTEE MEETING MINUTES

13 DECEMBER 2024

assurance activities for the year. Desktop reviews of the risk profiles are carried out as required, and most recently on 6 September 2024. The desktop review incorporates observations and updates to current controls and risk treatments, records these updates within the current risk profiles, and to the risk register. Further site visits by Moore Australia WA have been undertaken in August 2023, November 2023, February 2024 and December 2024 as part of risk management activities and other engaged services. Following these workshops and desktop reviews, updates to the risk profiles have been made, and the risk register populated with updated information to be reported to the Audit and Risk Committee.

These activities continue to form the foundation for risk management activities to be reported and monitored through the Audit and Risk Committee.

COMMENT

The most recent risk updates from the recent site visit on 2 December 2024 have been undertaken with consideration to the impact of changes in operations and organisational structure in the last twelve months. Further updates and improvements to the risk management strategy are also progressing with Moore Australia WA, which are expected to be completed and presented in the next reporting period.

The risk summary report is to be provided bi-annually to the committee. This report enables analysis of what has changed for the organisation, and whether these changes result in new or emerging risks against each risk profile. This subsequently allows for the risk register to be updated, and to summarise new risks or changes to existing risks for the committee. The risk summary report highlighting risk changes identified against each profile since the last review, including actions and treatments in place for high level risks, was provided at an information session for the committee OR is attached.

A quarterly dashboard report is essentially a progress report informing the committee with a summary of the current number of risks, unaddressed high-level risks, total new risks etc. The table below demonstrates the format of quarterly reports to the committee communicating risk movements.

Risk Category	No. of High or Extreme Rated Risks Identified	No. of High or Extreme Rated Risks after Treatment (Residual Risk)	No. of New Risks Identified (December 2024)	No. of Risks Closed (December 2024)
Performance	2	1	0	0
Environmental	3	2	0	0
Reputational Damage	2	1	0	0
Financial	5	3	0	0
Service Delivery / Business Interruption	5	3	0	0
Legislative / Regulatory / Policy/ Work, Health & Safety	6	1	0	0

AUDIT AND RISK COMMITTEE MEETING MINUTES

Discussions with Moore Australia as well as future site visits will be undertaken to further update risk profiles, actions and treatments for the next reporting period. These reports will be updated for the next meeting for committee information.

CONSULTATION:

Moore Australia (Consultants)

STATUTORY AUTHORITY:

Regulation 17(1) of the *Local Government (Audit) Regulations 1996* requires the CEO to monitor the appropriateness and effectiveness of systems and procedures regarding risk management, internal control and legislative compliance.

STAKEHOLDER ENGAGEMENT

Nil

STATUTORY ENVIRONMENT

Nil

POLICY IMPLICATIONS

The Risk Management Policy outlines the Shire's commitment and approach to managing risks impacting on day-to-day operations and the delivery of strategic objectives.

FINANCIAL IMPLICATIONS

Provision is included in the 2024/25 Adopted Budget for Moore Australia to deliver compliance and governance services, including risk management support, in line with the awarded Vendor Panel RFQ.

STRATEGIC IMPLICATIONS

One of Council's responsibilities in risk management is to be satisfied risks are identified, managed and controlled appropriately, to achieve the Shire's strategic objectives, as well as to support the allocation of funds / resources to treat risks as required.

The Chief Executive Officer and executive team play a key role in the establishment and development of an effective risk management framework. To ensure the successful delivery of the strategic planning objectives, the strategy requires ongoing monitoring and revision for alignment to the Plan for the Future.

One role of the audit committee is to monitor identified strategic high-level risks and their treatment solutions to ensure the community receives the services delivered effectively, as outlined within the Plan for the Future.

Monitoring and reviewing activities will continue to provide evidence of the appropriateness and effectiveness of systems and procedures in regard to risk management, internal control and

AUDIT AND RISK COMMITTEE MEETING MINUTES

legislative compliance, as required by the *Local Government (Audit) Regulations 1996*. The Risk Management Strategy also provides direction for the implementation of risk management activities.

Strategic references within the Shire of Leonora's Plan for the Future 2021-2031 demonstrate connections between services and the desired outcomes and community vision for the Shire of Leonora, particularly in relation to Leadership objective, outcomes and strategies such as 4.1.2.4 Provide appropriate governance and leadership to the Shire, 4.2.1.3 Seek high level of compliance in organisational practices.

RISK ASSESSMENT

This item has been evaluated against the Shire's Risk Management Strategy, Risk Assessment Matrix. The perceived level of risk is high prior to treatment. The progression of risk management activities aligned with the Risk Management Strategy may reduce the risk to medium.

RECOMMENDATIONS

1. That the Audit and Risk Committee That the Audit and Risk Committee receive the summary of updates to the risk profiles, the risk register and risk profiles up to December 2024, and the above report updating risk management activities undertaken to date.

VOTING REQUIREMENT

Simple Majority

SIGNATURE

Chief Executive Officer

COMMITTEE DECISION

Moved: Cr LR Petersen

Seconder: Cr RA Norrie

1. That the Audit and Risk Committee receive the summary of updates to the risk profiles, the risk register and risk profiles up to December 2024, and the above report updating risk management activities undertaken to date.

CARRIED (6 VOTES TO 0)

*For; Cr PJ Craig, Cr RA Norrie, Cr F Harris
Cr AE Taylor, Cr LR Petersen, Cr TM Nardone*

AUDIT AND RISK COMMITTEE MEETING MINUTES

Shire of Leonora – December 2024 Risk Updates Summary

Risk Category	Risk Profile Update	Risk Register Update
All risk categories/general	<ul style="list-style-type: none"> Updates to due dates for risk treatments as developed in workshop with leadership team. . 	<ul style="list-style-type: none"> Risk re-assessment dates updated. Risk ratings for all categories may require further updates, additional changes to be advised through future risk management reports.
Performance	<p>Control effectiveness rating updated for contractor review procedures following improvements and updates to practices for contract management.</p> <p>Risk treatment/actions/updates amended:</p> <ul style="list-style-type: none"> Updates to due dates for ongoing tasks following progress review / updates. 	<ul style="list-style-type: none"> Risk 13 updated to note progression of controls including contract register and management systems, improvements to contract management practices, and future training planned following implementation of new ERP. Risk 14 new actions updated for planned review of Strategic Resource Plan (SRP), incorporating asset management, long term financial and workforce plans, in March/April 2025. Also notes the progression of asset maintenance systems, including implementation through new ERP and dedicated resource to assist with these tasks.
Environmental Risk	<p>Control effectiveness rating has been revised for management at landfill site, following implementation of CCTV, improved staffing allocation and stakeholder engagement occurring.</p> <p>Risk treatment/actions/updates amended:</p> <ul style="list-style-type: none"> Updates to due dates for ongoing tasks following progress review / updates. 	<ul style="list-style-type: none"> Risk 3 actions recorded to note development of compliance checklists for management of reclaimed water for irrigation, as well as training with the Water Corp planned to occur. Risk 4 controls updated to reflect the effectiveness of systems for routine monitoring of liquid waste volumes received, providing for management actions where volumes were approach limits of licence. Risk 5 new actions updated to note possible future landfill upgrades which may be required to comply with legislation following recent published population data. Risk 24 updated to note implementation of some actions noted in recently completed management plan of hazardous materials. Future actions updated to maintain newly developed register, and to maintain the Asbestos Management Plan, as well as risk based implementation of improvements.

Signed:
President:

18 MARCH 2025


AUDIT AND RISK COMMITTEE MEETING MINUTES

13 DECEMBER 2024

Shire of Leonora – December 2024 Risk Updates Summary

Risk Category	Risk Profile Update	Risk Register Update
Reputational Damage	<p>Risk treatment/actions/updates amended:</p> <ul style="list-style-type: none"> Updates to due dates for ongoing tasks following progress review / updates. 	<ul style="list-style-type: none"> Risk 19 new actions updated to reflect progression of activities for staff training matrix and systems for monitoring training planning, completion etc. Risk 20 controls reflect documented procedures have been drafted for ELT review and approval. Action relating to engagement of consultants for professional and compliance advice remains for select services. Also notes implementation of additional planned community updates on Shire activities to improve community engagement and communications currently underway. Development of management procedures for social media controls also progressing.
Financial	<p>Risk treatment/actions/updates amended:</p> <ul style="list-style-type: none"> Updates to due dates for ongoing tasks applied. 	<ul style="list-style-type: none"> Risk 10 controls noted weaknesses identified in current ERP, to be addressed through implementation of new ERP in early 2025. Also notes drafting of approved management procedures. Risk 11 action updated to reflect progression of development of training matrix), planned training for procurement and improved controls through implementation of new ERP. Risk 12 new actions updated noting progression of training matrix development. Also notes improved financial and procurement controls intended through implementation of new ERP and planned training in early 2025. Future actions remain. Risk 21 new actions updated to noted planned progression of improvements included in IT Strategic Plan and security review. New actions also note the recent general security audit (physical access etc) undertaken and pending receipt of report for review of recommendations. Future actions remain.
Service Delivery/Business Interruption	<p>Risk treatment/actions/updates amended:</p> <ul style="list-style-type: none"> Updates to due dates for ongoing tasks applied. 	<ul style="list-style-type: none"> Risk 2 actions updated to note planned progression of improvements included in IT Strategic Plan and security review. Other actions and future actions remain. Risk 16 actions updated to reflect completion of review of IT Strategic Plan. Also notes requirement for development of implementation plan relating to identified improvements. Risk 17 new actions modified to note implementation of asset maintenance systems and planned implementation with new ERP in early 2025.



AUDIT AND RISK COMMITTEE MEETING MINUTES

Shire of Leonora – December 2024 Risk Updates Summary

Risk Category	Risk Profile Update	Risk Register Update
Legislative/Regulatory /Policy/ Work Health & Safety	Risk treatment/actions/updates amended: <ul style="list-style-type: none"> • Updates to due dates for ongoing tasks applied. • Terminology for action relating to WHS activities updated from 'implement' to 'maintain'; to reflect the level of activity undertaken to date. 	<ul style="list-style-type: none"> • Risk number 1 action updated to improved financial and procurement controls intended through implementation of new ERP and planned training in early 2025 and progression of development of training matrix. • Risk 7 actions note controls now in place for compliance monitoring for required training at the aerodrome. • Risk 8 actions remain relating to WHS audit, continued implementation of improvements and planned independent review of progress over prior 12-18 months. • Risk number 9 actions remain unchanged. • Risk 18 progression of training matrix development. Also notes improved financial and procurement controls intended through implementation of new ERP and planned training in early 2025. Draft management procedures have been developed for ELT review and approval also. • Risk 25 actions remain.

AUDIT AND RISK COMMITTEE MEETING MINUTES

4.0 REPORTS

4.1 CHIEF EXECUTIVE OFFICER REPORTS

4.1.(C) RELATED PARTY TRANSACTIONS AND DISCLOSURES

SUBMISSION TO: Audit and Risk Committee Meeting
Meeting Date: 13th December 2024

AGENDA REFERENCE: 10.1.(C) DEC 24

SUBJECT: Related Party Transactions and Disclosures

LOCATION/ADDRESS: Leonora

NAME OF APPLICANT: N/A

FILE REFERENCE: 1.8

AUTHOR, DISCLOSURE OF ANY INTEREST AND DATE OF REPORT

NAME: Ty Matson

OFFICER: Chief Executive Officer

INTEREST DISCLOSURE: Nil

DATE: 10th December 2024

SUPPORTING DOCUMENTS: Nil

BACKGROUND

In accordance with AASB 124 Related Party Disclosures, local governments must disclose in the annual financial statements related party relationships, transactions, and outstanding balances (including commitments) from 1 July 2016. Related parties include Key Management Personnel (KMP), which in the Shire of Leonora's case will include all elected members and executive staff, their close family members and any entities that they control or jointly control. The disclosure requires any transactions with these parties, whether monetary or not, to be identified and assessed whether disclosure is required or not. A disclosure may be in aggregate and will only occur where a transaction has occurred.

Regarding the disclosures, the following approach was developed in a workshop held at the June 2017 Audit and Risk Committee Meeting to ensure that management can properly address the requirements of the accounting standard:

- A procedure / guide for related party disclosures to be established, which includes the updating of returns quarterly through the Audit and Risk Committee Meetings
- Establishment of a system to identify and record related parties of KMPs
- Establishment of a system to identify and record related party relationships of KMPs
- Establishment of a system to identify and record related party transactions
- Identify 'Ordinary Citizen Transactions' (OCTs) that will not be disclosed by Council
- Create declaration forms to be completed by KMPs

AUDIT AND RISK COMMITTEE MEETING MINUTES

- Set a materiality threshold for management to apply when assessing transactions for inclusion in the financial statements
- Identified the need for a separate workshop to be scheduled for newly elected members and
- For the Audit and Risk Committee to recommend any changes required to the above processes

STATUTORY ENVIRONMENT

Disclosures were required from Local Government entities from 1 July 2016 in accordance with AASB 124 *Related Party Disclosures*, with the first disclosures made in the Financial Statements for the year ended 30 June 2017.

POLICY IMPLICATIONS

There are no policy implications resulting from the recommendation of this report.

FINANCIAL IMPLICATIONS

There are no financial implications resulting from the recommendation of this report that will have any detrimental effect on the Shire's finances.

STRATEGIC IMPLICATIONS

Strategic References within the Shire of Leonora Strategic Community Plan 2017-2027 demonstrate connections between services and the desired outcomes and community vision for the Shire of Leonora, particularly in relation to Governance services in this instance such as 4.1 Efficient service offerings to the community, 4.2 Effective and open engagement with all sections of the community, 4.5 Strong leadership and planning.

Signed: 18 MARCH 2025
President: 

13 DECEMBER 2024

AUDIT AND RISK COMMITTEE MEETING MINUTES

RECOMMENDATIONS

1. That the Audit and Risk Committee note the approach taken and the systems established by management with regard to addressing the requirements of *AASB 124 Related Party Disclosures*.

VOTING REQUIREMENT

Simple Majority

SIGNATURE

Chief Executive Officer

COMMITTEE DECISION

Moved: Cr RA Norrie

Seconded: Cr F Harris

1. That the Audit and Risk Committee note the approach taken and the systems established by management with regard to addressing the requirements of *AASB 124 Related Party Disclosures*.

CARRIED (6 VOTES TO 0)

*For; Cr PJ Craig, Cr RA Norrie, Cr F Harris
Cr AE Taylor, Cr LR Petersen, Cr TM Nardone*

Signed: 18 MARCH 2025
President: 

AUDIT AND RISK COMMITTEE MEETING MINUTES

13 DECEMBER 2024

5.0 NEXT MEETING

9:00am on Tuesday 18th March 2025

6.0 CLOSURE OF MEETING

There being no further business, the Chairperson, Shire President PJ Craig declared the meeting closed at 9:21am.